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GENEVA FOR USDEL CSCE

E.O. 11652: XGDS-1

TAGS: PFOR, NATO, CSCE, PARM

SUBJECT: CBMS: NOTIFICATION OF MANEUVERS--DATA

REF: (A) USNATO 1730 (B) GENEVA 1848 (C) USNATO 1472

- 1. AT APRIL 3 POLADS, IMS REP (COL. OGLIARO-ITALY) PRESENTED IMS ANALYSIS OF UK DATA ON SOVIET AND WARSAW PACT MANEUVERS. UK ESTIMATES THAT WARSAW PACT HOLDS ABOUT 82 MANEUVERS OF 12,000 TROOPS OR ABOVE EACH YEAR. OF THESE, 48 ARE SOVIET, DIVIDED EQUALLY BETWEEN SOVIET EXERCISES WITHIN THE USSR AND SOVIET EXERCISES IN NON-SOVIET WARSAW PACT TERRITORY. BY WAY OF COMPARISON, IN 1974 NATO CONDUCTED A TOTAL OF 21 MANEUVERS AT 12,000 MAN AND HIGHER LEVEL--18 NATIONAL MANEUVERS AND THREE NATO MANEUVERS.
- 2. IMS REP STRESSED THAT "MOST USEFUL" THRESHOLD OF NOTIFICATION THEREFORE WOULD SEEM TO BE AT THE DIVISION (10-12,000 MAN) LEVEL. HE THOUGHT THE NOTIFICATION OF A PRESCRIBED SMALL NUMBER OF MANEUVERS PER YEAR (E.G. FIVE OR TEN) WOULD NOT PROVIDE A CONFIDENTIAL

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PATTERN OF NORMAL MANEUVER ACTIVITY AND THUS WOULD GIVE NO BASIS FOR IDENTIFICATION OF ABNORMAL ACTIVITY.

3. ON BASIS OF UK FIGURES, IMS REP NOTED THAT AT THEIR DIVISION

LEVEL (10-12,000 MEN) SOVIETS WOULD BE LIABLE TO NOTIFICATION OF ABOUT 24 MANEUVERS PER YEAR WITHIN A 700 KM BAND OF SOVIET TERRITORY; WHILE USING 100 KM BAND OF SOVIET TERRITORY, WOULD RESULT IN SOVIETS BEING LIABLE TO ANNOUNCING ABOUT 19 EXERCISES. PRIMA FACIE, THE USE OF A 100 KM BAND WOULD THEREFORE RESULT IN NOTIFICATION OF ASOME 75 PCT OF THE SOVIET MANEUVERS HELD WITHIN 700 KM OF THE USSR'S WESTERN BORDER. THE IMS STAFF LEVEL VIEW IS THAT THE MILITARY COMMITTEE COULD FIND SUCH AN ARRANGEMENT FOR SOVIET TERRITORY ACCEPTABLE. IMS REP STRESSED THAT THIS PRELIMINARY ASSESSMENT WAS "CRUCIALLY DEPENDENT" ON THE ACCURACY OF THE UK DATA. ON THIS POINT, UK REP (SINTON) SAID BRITISH DATA MAY POSSIBLY HAVE ERRORS, BUT WAS LONDON'S BEST ESTIMATE.

4. FOLLOWING ARE UK ESTIMATES ON SOVIET AND WP MANEUVERS:

COUNTRY 12,000 MEN 25,000 MEN 40,000 MEN 60,000 MEN 100KM 700KM / 100KM 700KM / 100KM 700KM / 100KM 700KM USSR 19 24 / 5 11 / 3 6 / 1 4 GDR GDR FORCES 5 5 / 2 2 / 1 1 / 0 0 CZECH CZECH FOR. 6 6 / 1 1 / 0 1 / 0 0 SOV. FORCES 4 4 / 1 1 / 0 1 / 0 0 POLAD POL FORCES 6 8 / 2 3 / 2 3 / 0 1 SOV FORCES 1 1 / 1 1 / 0 0 / 0 0 HUNGARY HUN FORCES 2 3 / 1 1 / 0 1 / 0 0 SOV FORCES 2 3 / 1 1 / 0 1 / 0 0 _____

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PNKVTNT: UK REP CLAIMED THAT THE ABOVE FIGURES REPRESENT ONLY SEPARATE NATIONAL MANEUVERS AND THERE IS NO DOUBLE COUNTING.

5. FOLLOWING IS IMS COMPARISON OF NATO AND WP EXERCISES, COMPLIED FROM IMS AND UK DATA:

12,000 25,000 40,000 60,000 AND HIGHER AND HIGHER AND HIGHER AND HIGHER WP

- SOVIET 48(1) 19 9 5
-NON-SOV FORCES 34 11 8 1
-- -- -- -- --
82 30 17 6

NATO (2)

- NATIONAL 18 - - - - NATO 3 3 3 3 - -- -- -- -- -- --

21(3) 3 3(4) -

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- $(1)\ 24\ IN\ SOVIET\ TERRITORY$
- (2) P&P(CSCE)(75)1,11 MARCH 75, PARA 3
- (3) MAXIMUM 20,000 MEN
- (4) MAXIMUM 50,000 MEN

6. COMMENT: MISSION AGREES WITH IMS REP THAT A JUDGMENT ON THE FEASIBILITY OF VARIOUS AREAS OF NOTIFICATION DEPENDS ON THE ACCURACY OF DATA ON SOVIET AND OTHER WARSAW PACT COUNTRY

MANEUVERS.

7. ACTION REQUEST: MISSION RENEWS ITS REQUEST FOR MEANINGFUL U.S. INPUT ON THIS DATA QUESTION. IF THIS IS NOT POSSIBLE, WASHINGTON COMMENT ON ACCURACY OF UK FIGURES WOULD BE HIGHLY USEFUL. THIS IMS COMPILATION BASED LARGELY ON UK FIGURES IS NO DOUBT NOW BEING SENT BY EACH NATO DELEGATION TO ITS GENEVA CSCE DELEGATION, AND WE SUSPECT THESE DATA WILL FORM BASIS OF ALLIED DISCUSSIONS ON THIS ISSUE UNLESS SOME ALLY TAKES STEPS TO MODIFY THEM.

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